Alaska Mariculture Taskforce

Regulatory Issues Advisory Committee

Recommendations to Address Regulatory Challenges to Mariculture in Alaska

4/25/2017

	Agency	Regulatory Issue	Recommendation to Address	Priority
1	ADFG	Shellfish stock restoration, rehabilitation, and enhancement projects are not legal in Alaska, other than for small scale research or for ADF&G projects.	Pass legislation creating authority to issue permits for this type of activity (2016 HB300/SB172; 2017 HB128/SB89)	1
2	ADFG	Importation of seed from outside of Alaska is limited to only Pacific Oysters from the pacific Northwest, and to Weathervane Scallops produced from parents taken from SE Alaska and Yakutat areas.	Amend regulation (5 AAC 41.070 Prohibitions on importation and release of live fish) to allow for other species using the Weathervane Scallop model.	2
3	ADFG	Genetic requirements are restrictive and limit wide distribution of indigenous organisms for farm stock. These requirements include limitations on the distance from the donor stock acquisition location that progeny may be grown out at, and large minimum donor stock numbers to ensure genetic diversity in progeny.	A) Indigenous stock used on farms that can reproduce naturally in those same waters may potentially impact natural production of that species locally. However, if triploid (sterile) stock is used, or if the species does not occur or reproduce naturally in an area, there are no genetic concerns. Adopt regulation to clearly state that sterile stock, and species that do not occur or reproduce naturally within some significant distance of the farm growing area, are not subject to the ADF&G genetic policy.	2
			B) Adopt regulation to require a timeline for action to gain information when a lack of genetic stock structure data for a species forces precautionary restrictions on transport of indigenous organisms used as mariculture seed.	2

4	ADFG	Aquatic (wild) stock acquisition is limited to only <u>initial</u> needs in Statute (AS 16.40.120(f)(1)) and regulation (5 AAC 41.290(b) and (d)).	Donor stock of indigenous species may need to be collected on a continual basis to propagate and produce seedstock for aquatic farms and nurseries and for growout of natural set on farmsites. Amend the statute and regulations to remove the word "initial".	3
5	ADFG	Requiring excessive detail and speculative information on applications and plans, and inflexibility to species and gear diversification in real time.	Adhere to the actual language in statute and regulation in order to avoid "over reach". Any information requested should have an identified purpose and need. Additional requirements or restrictions should be promulgated through statutory and regulatory change processes rather than personal interpretations.	1
6	DNR	Bonding, insurance, and annual land use fees are challenging for farmers to pay, especially new farmers not selling product yet.	This could be tied into aquatic farm loan programs and provide start up financing for new farmers. Amend regulation to allow for deferring a portion of fees, or for a graduated increase in lease fees, until farmsite is producing.	1
			B) Farmers with demonstrated training or experience working a farm, or new farmers that locate near an established farm, should be considered for a reduced bond amount since they will be lower risk.	2
			C) Adopt industry sponsored training or best practice standards to ensure new farmers understand aquatic farm site selection, husbandary practices, marketing and financial planning requirements. This may increase success of the new farmer but may not remove bonding requirements.	3

7	DNR	DNR statute AS 38.05.083(e) & regulation 11 AAC 63.080 require bonds A to pay any defaulted lease fees and cleanup a site if abandoned by the leaseholder. The minimum bond amount of \$2500 is not adequate surety to clean up sites.	Pass legislation to create a bond pool which could be utlized to cleanup abandoned farms and pay default fees. A bond pool could reduce individual bond requirements if it were adequately funded.	2
		B	Obtain legal authority to enter into agreement with another farmer(s) to clean up a defaulted farmsite, incentivized by offering the defaulted farms security bond, gear and inventory as compensation upon successful restoration of the defaulted farmsite.	2
8	DNR	Commerical Liability Insurance and Worker's Compensation Insurance requirements are expensive for farmers.	Pass legislation to create insurance coverage for commerical farmers or encourage broad insurance policies to be adopted by industry sponsored groups or organizations that cover its members.	2
9	DNR	The commerical use requirement (11 AAC 63.030(b) is a low benchmark for farmers to demonstrate their farms commerical viability by year 5 of a lease. This benchmark does not work for all species.	Amend 11 AAC 63.030(b) to consider a longer term for farms producing only slow growing species such as geoduck and a shorter term for farms producing only fast growing species such as seaweed.	1
10	DNR	Lease size is required to encompass the entire foot print of the farm site including anchors and scope of lines. This expands lease size substantially for larger farmers which increases cost per surface acre farmed and ties up additional surface area not actually being farmed.	Amend regulations to separate actively farmed lease acreage, such as surface water footprints, from the on bottom acreage needed to secure infastructure such as the anchors, lines and scope for puposes of calculating the lease fee.	2
11	DNR	Escalating lease fees during the lease period makes it difficult to plan the operations/expenses of the farm.	Only change the lease fee when the lease is renewed or transferred. Do not change the lease fee during the effective period of the lease.	1

12	DEC	There is a lack of open access to collected and reported environmental data. Farmers, and others, need open access to this data in order to conduct individual analysis and to assist DEC and others conducting problem-solving efforts.	Make the data visible, or if it is not utilized and stored, do not require that it be collected and submitted. DEC has been working towards providing for an open data exchange/viewing site since April of 2016. If this is not feasible within DECs resources, allow industry to establish an authorized industry-wide database or assist DEC with creating one that can provide this service.	1
13	DEC	extremely challenging for many farmers to transport water samples to the DEC laboratory in Anchorage within the time and temperature constraints required.	Support certification of additional private labs and testing methods in order to facilitate ease of transport, faster results and more cost effective testing.	1
		E	Support research into holding for depuration and certification of process.	2
14	All	Communication is not organized to reach all farmers and industry representatives. There is no authorized body representative of farmers and industry to work with agencies in drafting and implementing rules and regulations.	Pass legislation to establish a comprehensive board or group to represent farmers and industry in interactions with regulatory agencies.	2
15	All	There is a seemingly adversarial role by some regulators towards mariculture. Recognizing that departments operate within many strict guidelines, regulations, statutes, and manpower and fiscal constraints, and that many of those are necessary to protect the public, there is an impression that some individual regulators tend to interpret guidance more stringently than is required or was intended, or that enforcement of a flawed rule or regulation is easier than seeking a beneficial solution.	Direct regulatory agencies to adopt an advocacy approach to the mariculture industry for the benefit of the State. Regulators should seek to make improvements to bureaucratic rules and regulations that needlessly impede the growth of the industry while still fulfilling their responsibilities to protect the people and resources of the state.	1

16 All

There is no assurance to the State that an aquatic farmer is qualified or capable. Regulatory agencies have a responsibility to the people of the State to ensure that resources are used wisely. One reason for the oversight and stringent requirements imposed upon aquatic farmers by the State is that there is no way to determine if a farmer has the knowledge and/or experience to operate a farm.

Amend agency regulations to provide for acceptance of industry-driven training as qualification. Aquatic farmers are currently developing a series of training and accreditation efforts that will provide a better trained workforce and better, more knowledgeable, farmers/operators who will have standardized skills and knowledge, as a minimum. When this program is fully developed and implemented, this accreditation/certification should be accepted and used by state agencies to demonstrate an applicant has the knowledge and skill sets required to work on, or operate, a successful farm. This should be considered an endorsement for favorable consideration of the farmers aquatic farm permit application, lower bonds, initially smaller lease rates, loan guarantees, etc.